# BRACKNELL FOREST FOSTER CARE SERVICE

## ANNUAL REPORT - 2018 - 2019

#### 1. Introduction

- 1.1 This Annual report should be read in conjunction with the Foster Care Statement of Purpose 2019-2020. The Statement of Purpose sets out the legislative and regulatory context under which Bracknell Forest Council carries out the functions of the fostering service.
- 1.2 This report provides details of activity over the financial year April 2018 to March 2019 and plans for the forthcoming year.

#### 2. Foster Panel

- 2.1 Bracknell Forest Foster Panel has had a successful year as a single agency panel. The Panel has met on 12 occasions during the year usually on the third Thursday of the month. The current foster panel chair has been in post since March 2015, and brings considerable experience and a legal background to the panel.
- 2.2 The Fostering Services 2011 guidance and regulations allow panel members to remain on the panel with no maximum or minimum tenure. This enables those panel members who choose to remain on the panel the opportunity to do so. Fostering panels do not have fixed membership. Panel members are drawn from a 'central list' of people with the qualifications and experience to be a panel member. The panel used to include our Children and Young People's Participation Officer who offered views from the child's perspective, until she had to take the decision to resign from Fostering Panel due to her workload. The independent pool of members has gained in experience and made a valuable contribution. There are sufficient members for some to alternate panel attendance which enhances the diversity and scrutiny of panel, whilst also making some financial savings. There are various operational managers on the central list who provide social work representation for the panel as required.
- 2.3 The Panel membership meets the requirements of the Fostering Services Regulations 2011. The Panel includes a foster carer from another local authority, and members with education and health expertise.
- 2.4 One challenge this year has been no permanent panel advisor on panel since the resignation of the Family Placement Team Manager in September 2018. This role has been shared between the two Assistant Team Managers, but this has led to challenges in respect of some conflicts of interests with some matters being presented. This is an

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area that required further exploration and was raised by the Chair during her appraisal as having a permanent panel advisor is key to panel running smoothly.

#### 3. Panel Central List 2018-2019

Name	Role	Comment
Frances Thompson	Independent Panel Chair	Chair
Andrew Ellery	Social Worker	Current
Gareth Barnard	Executive Member for CYP&L	Current
Gill Harbut	Independent	Current
	(Education experience)	
Fiona Nyquist	Looked After Children Health	Current
	Nurse for Bracknell	
Hilary Mason	Independent (Educational	Current and also vice
	Psychology experience)	chair
Judith Swindle	Independent	Current
	(Foster carer experience)	
Maeve Coupe	Independent (social worker)	Current
Louise MacLennan	Participation Officer	Current
	(views of young people)	
Eszter Kovacs	Social worker / Panel Advisor	Current
Sam Howard	Social Worker / Panel Advisor	Current
Clare Glennerster	Social worker	Current
Lynn Veal / Carla Okor	Panel Administrators	Current

- 3.1 Feedback from applicants has been positive in relation to the quality of information provided about panel; applicants felt welcomed and satisfied with the extent to which important issues were considered. Applicants are also invited to make suggestions on how fostering applications are processed or how the panel process can be improved. Any concerns raised in the feedback are addressed individually with the applicant.
- 3.2 An end to end review of the Foster Panel process will be part of the role of the new Team Manager for Life Chances when they are appointed. This will consider the overall business of the panel as well as the membership.

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# 4. Panel Business

Summary of Panel Recommendations (April 2018 to March 2019)

	Cases heard
New approvals	
Long term (non connected persons)	1
<sup>r</sup> Short term	10
aShort Breaks (one short term carer also approved	(1)
୍ରଟିor short breaks) k	
nFamily & Friends (Connected Persons)	6
eTemporary approvals (Connected Persons)	10
Total	28
Reviews	12
FPrivate Fostering arrangements	1
oLong term fostering best interests	1
rLong term match (non kinship)	1
eSupported Lodgings	1
Resignations (households)	5
Applicants not approved	3
Consultations	1
Total number of items considered	54
Approved Carers as of 31 Mar 2018	
Total of Approved Fostering Households	61
(NB: some households approved for more than one group)	
For specific long term placements (non kinship)	14
For short term placements	29
For short breaks care	3
For short and long term	17
Connected persons	12
Supported Lodgings	1
Parent and Child	2

4.1 Carers are often approved for one or a sibling group of two or three children. Where the carers are not used to their full approval this is usually due to the matching the needs of the child with any other children already receiving foster care from the same carer. Good matching of child with the carer and family reduces the risk of the

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placement ending in an unplanned way which impacts negatively upon children.

4.2 Family and friends' cases are heard at Panel during assessment as temporary approval as foster carers. These numbers have remained high over the last 2 years due to an increase in care proceedings and assessments directed by the courts. Some did not go on to full approval as the carers were granted Special Guardianship Orders or children reunified with parents at the conclusion of care proceedings; this means the children are no longer looked after under Fostering Regulations.

#### **Recruitment of Foster Carers**

- 4.3 In 2018 2019 the number of approved foster carers has met its service target of 10. Whist there were 5 resignations this means a net increase of 5 fostering households who are able to provide care for the children looked after of Bracknell Forest. Recruitment of new foster carers is managed by the Recruitment and Publicity Officer, supported by the Family Placement Team. It is hoped that overall numbers of mainstream foster carers will increase during 2018-2019, although it is acknowledged that this is a difficult task due to the national shortage of foster carers and the high level of competition for new carers in the Berkshire area.
- 4.4 The recruitment of foster carers is a key priority within the service to meet the corporate parenting demand to place as many of our children looked after in local foster placements to enable them to have stability in terms of home, school and community services.
- 4.5 A review of the recruitment process has been undertaken which shows high performance regarding initial enquiries but there is a larger number than ideal which do not proceed to full approval. Given that this is an area of challenge for the team, the team action plan is to include holding a recruitment workshop event in May 2019. The aim of this will be to identify what we want from future carers that enables us to meet the needs of our children looked after.

# 5. Fostering Reviews

5.1 The foster carer's annual review of approval addresses all relevant aspects of the National Minimum Fostering Standards and Regulations 2011. The reviews had mostly been chaired by one of the Assistant Team Managers in the team. However, following the resignation of the Team Manager and the redistribution of management tasks in the latter part of the year this has been undertaken by an independent social worker. All completed reviews that are not presented to panel, are

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agreed by the Head of Service, Life Chances, who is appointed as Agency Decision Maker for this purpose.

5.2 Five reviews of fostering households were presented to the Foster Care Panel, three of these were seeking a change of approval and two were first reviews. First reviews were presented to Foster Panel within a year of the carer's approval as required by the regulations.

## 6. Data about Children Looked After by Bracknell Forest

6.1. The Family Placement Team is a support service with a role in identifying in house foster placements, where appropriate, for the children looked after of Bracknell Forest. As a result, is it important to consider the number of Number of Children Looked After by Bracknell Forest. The table below provides a breakdown of Children Looked After as at 31 March 2019. (in brackets are the figures from March 2018 for comparison)

Total number of Looked	168	This does not include short
After Children placed with	(138)	breaks, supported lodgings,
Bracknell Foster Carers	, ,	adult placements or children
		placed from another local
		authority using our placements.
Males	88	Out of the 168 CLA
	(80)	
Females	70	Out of the 168 CLA
	(58)	
Percentage from black and	22.6%	This is all ethnicities except
minority ethnic groups	(20%)	white British for all CLA
Number in Bracknell	88	This is all foster placements in
Forest placements	(75)	Bracknell Forest – including In
		house, connected person and
		adopters or parents
Number placed with	29	In or out of Bracknell
independent fostering	(32)	
agency carers		
Total number in fostering	117	This is all fostering placements
placements	(107)	including connected
		person/kinship placements,
		placements with our own foster
		carers and placements with
		IFAs, whether in or out of
		Bracknell

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- 6.2. The above information shows a 17.9% increase from the number of children looked after at the same time the previous year. There are a higher number of males than females although the increase in females has been larger. There has been an increase of 14.8 in the use of Bracknell Forest in house placements and a decrease of 9.5% in the use of IFA placements. All this does show the desired outcome of placing more children in house has improved in 2018/19 in spite of the increase in demand for the service.
- 6.3. There are a total of 88 children looked after receiving foster care placements from 63 households.

## 7. Summary of relevant National Indicators data for end of March 2019

- 7.1 Percentage of looked after children aged under 16 years and in care for 2.5 years or more who have been in their current placement for at least 2 years is 64.5% (Above target of 60%). This is an increase from 56% in March 18 which increased from 45.5% in March 2017. This reflects an increased number of children who have been in care for a long period who are provided with stability in terms of placement, network and school. Some of the reasons for children not remaining in the same placement is through placing children for adoption or special guardianship, changing status to long term foster care and children stepping down from residential homes to live with foster carers in a family environment.
- 7.2 One area that is being reviewed is the percentage of children looked after who have has three or more placements in the last year. As of March 2019, this was 19.6% which is above the target of 11%. About 20% of these are younger children who have been moved from parent and child placement and onto foster placements in line with court directed care plans. For 80% of the children who have had three or more placements, the reason is related to poor mental health, complex needs, substance misuse because of early experiences of abuse or neglect and these are all adolescent children. A key area for us to review is the support offered to placements. We are aware that our carers are struggling with our cohort of children looked after. There are now fortnightly meetings where we review all placements and identify which may require additional support and we seek to put the appropriate support in place. In parallel to this as part of the transformation programme there is a review of the therapeutic options for children and foster carers which would support placement stability.

#### 8 Foster Care

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- 8.1 The 2018-19 period continued to offer challenges due to the balance that needed to be sought in terms of a continued increase in requests for Special Guardianship Assessments (51 assessments which increased from 43 in 2017-18). The timescales of which are set out in regulations as 12 weeks but courts often insist these are completed within a 6-8 week timescale. This has an impact upon the resources of the team to complete these and this work often is required to be prioritised. The team continues to undertake joint viability assessments with the child's allocated social worker.
- 8.2 There are twelve fostering households approved for the placement of three children. It is not practicable to reserve these placements for one sibling group, however, two households have had a sibling group of three placed together.
- 8.3 The team received a total of 129 initial enquiries to become foster carers, of those there were 21 applications to become foster carers. There is some work regarding carer profiling which will form part of a team workshop in May 2019.
- 8.4 The Fostering Recruitment and Publicity Officer has developed a recruitment strategy, and with the assistance of the Cornerstone organisation, it is anticipated that successful applications will increase in the next year. Please refer to the 'Fostering Recruitment Strategy 2017-2020'.

#### 9. Short Breaks Care

9.1 The authority has three carers approved for short break care to children with disabilities. This is in addition to their short-term approval. One child is currently linked for short breaks. The need for this service has considerably reduced due to Direct Payments, which parents or carers can use to pay for day or respite care.

#### 10. Connected Person Assessments

10.1 Connected persons is an 'umbrella' term and can refer to assessments of family and friends who seek to care for children either as temporary foster carers, seeking full approval, or pursuing permanence in the form of Special Guardianship. The numbers of children the subject of care proceedings has remained high which in turn has led to a high number of requests for connected person's assessment requests. These often need completing within short timescales as per requirements from the court. There were a total of 51 requests for Connected Persons assessments. Of these, eleven ceased at different stages, e.g.

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applicants withdrew or children returned home. 26 assessments were completed with 14 in process at the end of 2018-19.

#### 11. Recruitment

- 11.1 The Recruitment and Publicity officer has developed a robust recruitment strategy for the next 3 years, based on her research and understanding of the market. The key aims and objectives of this strategy are:
  - To improve local placement choice and stability for children and young people in Bracknell Forest, particularly for teenagers and children requiring short break care
  - To increase the number of in-house placements and reduce the usage of independent fostering agencies and residential care
- 11.2 Information sessions ran regularly at various local venues, and at different times of the day and evening. These were advertised on the Bracknell Forest website and Facebook and Twitter pages. Some of our foster carers joined these sessions, to offer insights into the day to day life of a foster carer.

## 11.3 Recruitment activity included:

- Digital advertising including a refresh of the fostering pages on the Bracknell Forest website and new content as well as pay per click advertising on Google.
- Social media advertising regular posts on Facebook and Twitter including event posts and also sponsored Facebook posts to provide a larger reach.
- A number of promotional events including The Summer of Fun events, The Lexicon, Sainsbury's Bracknell, Co-op Crowthorne, Tesco Warfield, The Look Out, Coral Reef, Frimley Park Hospital amongst others.
- Targeted events such as the Childminders Providers Meeting, Involve Volunteer Fair, Syngenta and Hewlett Packard Enterprise.
- Editorial news features in local community publications such as Town & Country and Bracknell News including recognition for foster carers as The Pride of Bracknell's Team of the Year.
- Posters displayed in local venues (community centres, doctors, schools, etc).
- Leaflets sent out to parents via schools.

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- Bus rear advertising and roundabout sponsorship.
- A Foster Care Fortnight roadshow.

#### 11.4 Enquiry Figures

 The average time taken for a fostering assessment, from formal application to approval following consideration by Fostering Panel was approximately eight months. This is higher than we would like and is an area we will be tracking over the next 12 months. The average figure as a result of some of the assessments having added complexity such as an international element meaning international checks have been required.

#### 12. Additional Information

- 12.1 The number of children in care has increased as mentioned above. The largest group remains 10-15 years old males, followed by females in the same age group. The overall rise in numbers and complex needs of many of the older children puts pressure on placement availability and on current placements. The increase in connected person carers has helped to maintain 17 children within their families and reduce the number needing foster care. Although we have endeavoured to recruit more carers, there is a need to use Independent Fostering Agencies to meet the demand for placements and to provide the opportunity for an appropriate match to meet the child's needs. It is envisaged that this will continue to be the case in the forthcoming year, but alongside this a robust recruitment strategy is in place to steadily increase the number of foster carers.
- 12.2 The Life Chances Team is a 'virtual' team which consists of representatives from all of the professional teams and services who work with Bracknell Forest's Children Looked After. The team meets once a month to discuss concerns relating to individual children and make specific plans to address them; champion the needs of looked after children in their respective services and develop training opportunities for the wider children's workforce.
- 12.3 An Assistant Team Manager and a Family worker from the Family Placement Team attends the Life Chances Panel and ensures children and carers are identified for discussion. The Family Worker also provides practical support directly to foster carers, which has enabled children with challenging behaviour to remain in their local placement.

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She has also developed relationships with many foster carers through completing a range of practical tasks with them. This worker also coruns the Children in Care groups (Say it Loud Say it Proud: SILSIP) with the Children's Participation Officer which further raises her profile directly with young people. The knowledge gained about foster carers and the children/ young people they care for has allowed her to provide effective direct support in emergency or crisis situations.

12.4 Foster carers and young people, along with the other designated professionals involved in working with and supporting Children Looked After were involved in the development of a Life Skills Programme for Children in Care. This is being implemented by a number of foster carers and the young people they look after. The Life Skills Programme is targeted at all young people aged 11 years plus.

## 13. Fostering Support

- 13.1 Bracknell Foster Carers are automatically members of the Fostering Network, a national organisation, and more locally the Bracknell Foster Carers Association. The purpose of the Foster Care Association is to provide support for each other and to contribute to the recruitment of new foster carers. The committee has met monthly with the Head of Service Assistant Team Manager of the Family Placement Team. Foster carers are always well represented at recruitment activities and information evenings and give a talk to prospective foster carers at preparation groups.
- 13.2 Bracknell Forest foster carers have developed a 'fostering community' though social activities including coffee mornings and through social media. The social activities shared by carers, their own children and those they foster has led to looked after children getting to know other carers and their families and this makes the occasional respite from their substantive placement a more positive experience than staying with strangers.
- 13.3 The Family Placement Team continues to support and facilitate carers to develop on-going relationships and links through the hosting of a Cheese and Wine evening, a thank you celebration during fostering fortnight, an annual conference and a bi-annual foster carers' celebration evening. The service also recognises the important role that foster carers' own children play in ensuring the stability of placements and positive outcomes for looked after children, and celebrated this through a 'sons and daughters' activity.

  The Family Placement Team also arranges a 'Foster carers' café' on a bi-monthly basis. This is an informal lunchtime get-together between foster carers and team members, with the purpose of promoting communication and working relationships through informal discussion.

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- 13.4 This year two Family Workers have set up monthly support and training workshops, held both in the daytime and evening. Foster carers are consulted on topics they would like covered, and attendance has been good. In addition to the workshops, individual support is also offered to any carer who may need emotional or practical support. Feedback from carers in relation to this has been positive and this supports the retention of carers.
- 13.5 Delegated authority for foster carers has been developed and embedded within the team and Children's Social Care. This has provided a framework to ensure carers are provided with the responsibility to carry out key tasks and decisions for children in their care.
- 13.6 Staying Put is a national initiative which allows young people to remain living with their foster carers up to the age of 21 years. Foster carers who support this become 'Staying Put' carers and work with the young person and their personal advisor from the Leaving Care Team to ensure young people remain living with them and they develop the appropriate life skills before moving to independence. The policy and procedure provides guidance as to how this should be implemented and there is a leaflet for young people. At the end of March 2019 four young people were in Staying Put arrangements.
- 13.7 The Family Placement team is staffed with permanent employees, apart from one locum covering maternity leave. All of our carers are supervised and supported by having their own supervising social worker. The team continue to enjoy close working relationships with the other childcare teams with the aim of ensuring the children remain the focus of our work.

# 14. Complaints, Allegations and Compliments

14.1 There were no formal complaints made about foster carers and five allegations made in relation to foster carers in this period. There were no formal complaints made regarding the fostering service. There were a number of compliments regarding the care provided by foster carers, and the support, training and communication provided by the fostering service.

#### 15. Summary

15.1 Overall the work of the Family Placement Team has grown, particularly in relation to assessments and support of connected person carers,

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with tight timescales required by the courts. In addition to recruiting, supporting and training foster carers, the team provides family finding for long term fostering, a small short break fostering service, private fostering assessments and support to Special Guardians. The team also provides a Duty Service each day to identify any placement required across Children's Social Care and cover for those on leave etc. Social Workers in the team provide regular training for foster carers, both pre approval and post approval. To meet the needs of the foster carers, training is often during evenings and weekends. The team also provides out of hours telephone support on a rota basis. The team has been able to place more children with in house foster carers and there are less children in Independent Fostering Agency placements which is positive.

15.2 Next year will continue to require a high level of recruitment activity in order to meet the demand for in house foster carers, who can provide local, stable, family care for some of our most complex young people, and we will continue to develop the additional support services and training needed for these foster placements.

Peter Hodges Head of Service, Life Chances 15/05/2019

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